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Investigator
Training
Outline

Session 1: Standards for Title IX Investigations, Investigators, and the 5 Phases of an Investigation
Session 2: Information Gathering
Session 3: Information Review
Session 4: Writing a Report with Analysis and Determination of Facts and Policy

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Handout 1 – Sample Investigation Report (Long Form)
Handout 2 – Sample Investigation Report (Short Form)
Handout 3 – Investigation Checklist
Handout 4 – Sample Investigation Completion Letter for
Complainant and Respondent
Handout 5 – Sample Investigation Completion Letter for
Witnesses



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# The Purpose Of An Investigation To advise the decision-maker of the following: • Does the totality of the evidence obtained during the investigation support a finding that it is more likely than not that the alleged conduct occurred? • If so, was it a violation of the school's policy? To helo the decision-maker determine: • What is the appropriate response/sanction? • What is the appropriate remedy?

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The Five Phases of an Investigation

- 1. Notification of Investigation
- 2. Information Gathering
- 3. Information Review
- 4. Analysis and Determination of Facts and Policy through a Written Report
- 5. Notification of Outcome

Phase Four: Analysis and Determination of Facts and Policy through a Written Report

- The investigator reviews, weighs and analyzes the totality of the evidence using the preponderance of the evidence standard.
- This means the investigator reviews the information to determine whether it was more likely than not that the alleged conduct occurred.
- Most schools want the investigator to determine whether the facts show that there is a policy violation.

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# Totality of the Evidence

- The report is based on the totality of the evidence.
- Assessing the totality of the evidence is putting together a puzzle.
- Assess and analyze each piece of evidence and put it where it belongs in the puzzle
- Be sure to document everything you reviewed in the investigation even if you did not find it relevant or useful.
- If evidence is not referenced in the report, the investigation is vulnerable to criticism.



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# Report Evidentiary Standards

# Preponderance of the evidence

- More likely than not
- Fvidence on one side outweighs, however slight, the evidence on the other side "50% + a feather"
   Standard used in all civil lawsuits
   Most common standard

## Clear and convincing

- Substantially more probable than not
   Some schools have chosen this standard

# Beyond a reasonable doubt

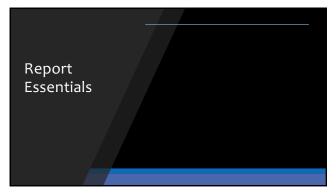
- Criminal standard
- Not appropriate in Title IX investigation contexts

Phase Four: Analysis and Determination of Facts and Policy through a Written Report

- The investigator writes a formal investigation report that must contain:
  - the allegations that were investigated
  - the applicable policy against which the allegations were reviewed
  - the individuals contacted and interviewed
  - a summary of the evidence gathered, reviewed, and analyzed

  - factual conclusionsassessments of policy violations

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Phase Four: Analysis and Determination of Facts and Policy through a Written Report

- General Report Format

  Introduction

  Background
  (identifies parties and specifies allegations)

  Jurisdiction and Procedural Background
  (outlines ability of the school to address issue)

  Investigation Process Summary
  (how did the investigation process flow)

  Summary of Evidence Collected and Reviewed

  Relevant Policies and Procedures

  Standard of Proof used in Analysis

  Factual Findings and Analysis

  Conclusion

Essential

Components of a Report

- Identifies Investigator
- Addressed to appropriate decision-
- Identify anyone who receives a copy and separately document why
- Date

Introduction

- · Identify matter

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    Refer to matter by last name of
    Complainant or Respondent or both

    Refer to Case Number

    Refer to other identifier (e.g. Middle
    School Case #1)

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# Essential Components of a Report

# **Background**

- Explain how the school learned of complaint
   Brief description of complaint
- Describe steps Title IX Coordinator took
- Outline any supportive measures put in place, if applicable

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# Essential Components of a Report

# School's Responsibility to Act

- Also known as jurisdiction
- Statement regarding why school had to investigate

  - Took place on school grounds
     Involved a school employee
     Happened within a school activity or program
  - Creating an environment that interferes with participation in educational programs or in employment

Essential
Components of
a Report

# Investigation Process

- · Date investigation started
- Date investigation ended
- Explain any delays
- Describe who was interviewed
- Outline information collected and reviewed

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# Essential Components of a Report

## Policy Statement

- Reference sexual harassment policy
- Also identify any other policies or processes that could have been violated if the allegations are true (e.g. student conduct standards, staff handbooks, honor codes, etc.)
- It can be helpful to include quotes from the policies' language

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# Essential Components of a Report

## Standard of Proof

- · Reference the school's standard of proof
- Must be consistent with standards used in other conduct matters
- conduct matters

  "The standard of proof is the amount of evidence needed to establish that a policy violation has occurred. Pursuant to [School's Title IX Policy], the standard of proof used to assess whether the policy was violated is the preponderance of evidence standard. The preponderance of the evidence standard requires that the evidence collected during the investigation demonstrate that it is more likely than not that the alleged misconduct and/or policy violation occurred. I applied this standard in making the factual findings identified below.

# Standard of Proof

Essential Components of a Report \*\*Character of Proof\*\*

"The standard of proof is the amount of evidence needed to establish that a policy violation has occurred. Pursuant to [Schools Title IX Policy], the standard of proof used to assess whether the policy was violated is the clear and convincing standard requires that the evidence collected during the investigation demonstrates that it is substantially more probable than not that the alleged misconduct and/or policy violation occurred. I applied this standard in making the factual findings identified below."

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# Essential Components of a Report

- Identify each allegation you investigated, even those that may not have been identified by the complainant
- Make a finding for each allegation
   Do the facts establish that the allegations are accurate or not?
   Do the facts establish that there was a policy violation?
- Make sure that you explain the support for your conclusions

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# Essential Components of a Report

Allegations & Findings

Finding of a Violation: Based on the evidence collected in this investigation and applying the standard of proof, I find that it is more likely than not that the Respondent engaged in the alleged misconduct and violated [School's Title IX Policy]. In making this finding, I relied on the following evidence: [list evidence that supports finding]. I found the following evidence to be irrelevant and/or unreliable: [list evidence that you did not consider].

# Essential Components of a Report

# Allegations & Findings

Allegations & Findings

Finding of No Violation: Based on the evidence collected in this investigation and applying the standard of proof, I find that it is less likely that the Respondent engaged in the alleged misconduct and violated [School's Title IX Policy]. In making this finding, I relied on the following evidence: [list evidence that supports finding]. I found the following evidence to be Irrelevant and/or unreliable: [list evidence that you did not consider]. consider].

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# Essential Components of a Report

# Allegations & Findings

- No Finding: Based on the evidence collected in this investigation and applying the standard of proof, I cannot make a determination of whether the Respondent engaged in the alleged misconduct and violated [School's Title IX Policy]. I cannot make a finding because of the following reasons: [list reasons for inability to reach a finding]
- Common reasons for no findings:
   Lack of evidence

  - Complainant does not participate
  - Accounts of both parties cannot be corroborated
     Both parties lack credibility

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# Essential Components of a Report

## Allegations & Findings

- What if you believe the Complainant is credible but the evidence does not establish that the allegations occurred?
  - State that you find the Complainant credible but identify the lack of evidence
- What if the factual allegations are supported by the evidence but the conduct did not violate your school's sexual harassment policy?
  - Make a factual determination with a credibility assessment
  - Identify that the conduct does not constitute a policy violation

Essential
Components of
a Report

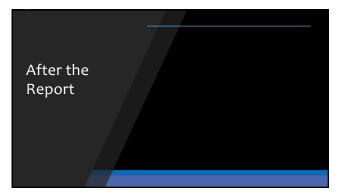
Conclusion

• Summarize your findings
• Outline next steps in the Title IX process

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# Successful Investigations Successful Investigations Investigations Successful Investigation address all allegations with explanations if you are not able to make conclusions?

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# Phase Five: Notification of Outcome

- After the investigator completes the written report, the Title IX Coordinator sends formal written communication to both the Complainant and the Respondent about the outcome of the investigation (Handout 4).

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  - The notice of outcome is accompanied by a redacted version of the investigation report.

  - The parties have to calendar days to review and respond to the report. Responses should be directed to the Decision-Maker.
    When appropriate, such as when the investigator determines that school policy has been violated, the notice of outcome letter will also include information regarding next steps in the Title IX process.

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# Phase Five: Notification of Outcome

- The Title IX regulations don't require witnesses be informed of the investigation's completion.
- In rare cases, witnesses may be provided with that information (Handout 5).
- Concerns about retaliation usually spur witness requests to be informed of when the investigation is done.
- Consider such requests carefully and be sure to include confidentiality expectations.

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# After the Report

Who may question the investigation, the findings and/or analysis:

- The decision-maker
- Complainant and/or Respondent Attorneys for Complainant or
- Respondent
- Witnesses
- The media

The Title IX Law:
https://www.lustice.gov/crt/title-ix-education-amendments-1972
US Department of Education Site:
https://sites.ed.gov/titleix/
Colorado Department of Education Resources:
https://www.cde.state.co.us/cde\_english/titleix

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Next Session 2: Information Gathering
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